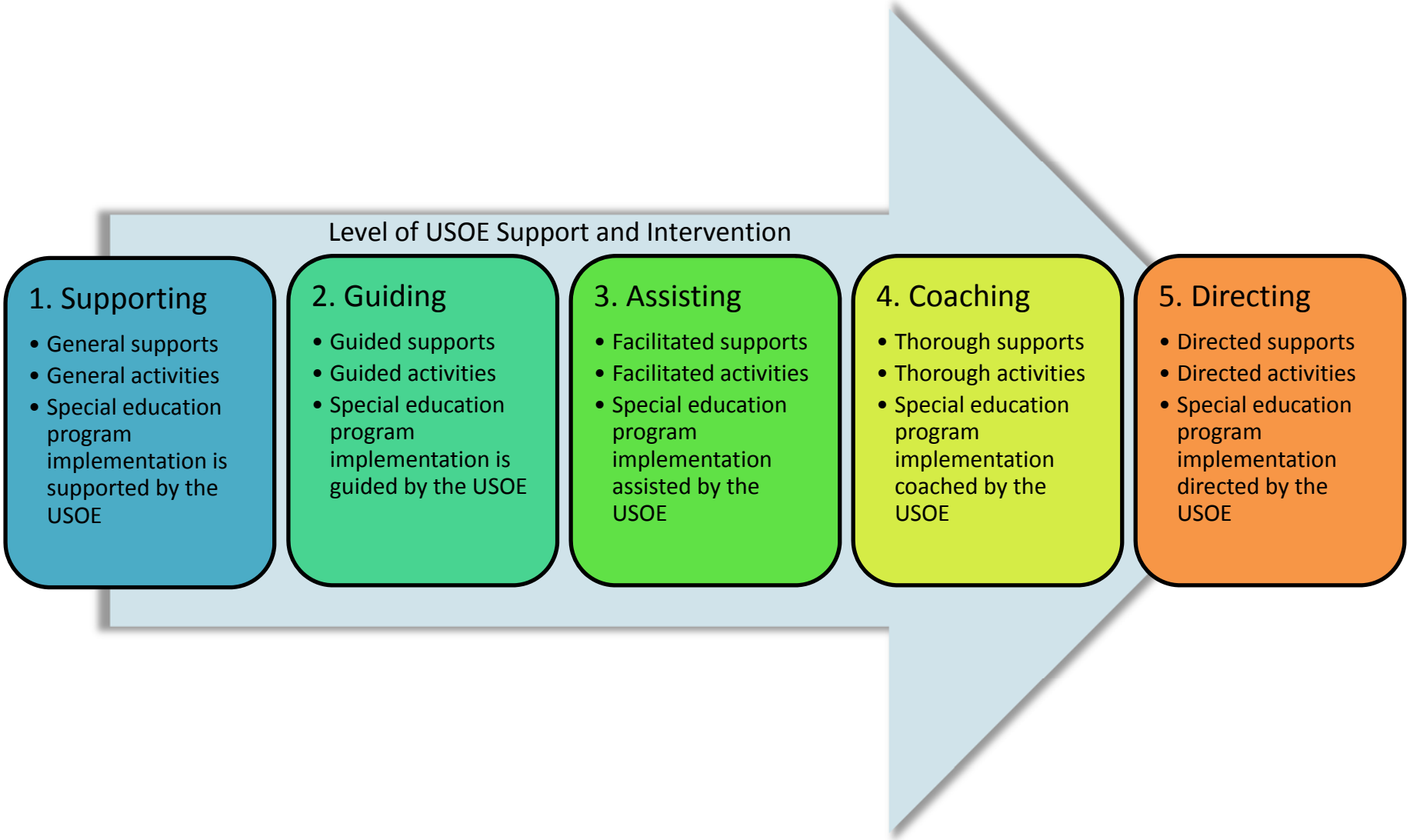Special Education Program Implementation Monitoring Tiers