

Cost Differentials for Inmate Education



Prepared by the

Utah State Office of Education
Career, Technical and Adult Education

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Cost Differentials for Inmate Education

Intent language in the 2013 General Session Budget Brief states: **The Legislature intends that the USOE address the notional cost differentials per inmate at the state prisons in comparison with county jails and assess whether any potential savings exist.** The Brief then cites data from the Legislative Auditor General August 2012 publication, *A Performance Audit of Inmate High School Education*, showing that the fiscal year 2011 per student cost in county jails from all sources of funding was \$653; whereas, the prison per student cost was \$1330. This report will discuss the reasons for this disparity.

Question One: Why are county jail services less expensive than state prison services? Because of the lack of facilities, services offered at county jails are limited to literacy, high school completion, and GED® preparation, primarily delivered via packets and computer software. The corresponding cost for such narrow services is minimal.

Prison programming expands upon what is offered in county jails to include ESL services, transition services, Neglected and Delinquent services (Title I, Part D), and services under the Individuals with Disabilities Education Act (IDEA). Because of spread out prison facilities, it is often necessary to establish services in multiple locations. For example, Canyon District's program at the Utah State Prison in Draper encompasses seven distinct teaching sites. Additionally, coursework is delivered via traditional classroom settings as well as using packets and technology. All of these factors improve the services and raise the costs.

Prior to July 1, 2013, funding for jail programs came from federal sources, state adult education, and state adult education supplemental allocations. The above noted audit recommended that the jails' adult education supplemental funding be replaced by Education Contracts funding. This change was partially enacted July 1, 2013, by taking a total of \$210,000 from Canyons and South Sanpete school districts and reallocating it to districts servicing jails.

Beginning July 1, 2014, the amount of Education Contracts funding that will be made available to school districts servicing county jails will increase and be commensurate with the overall percentage (currently 23%) of state offenders housed in county jails. That amount, assuming level funding of Education Contracts, will be \$428,858. Twenty jails are eligible to receive a portion of these funds. Base programming expenses for each jail will be set at \$10,000. The balance of jail funding will be allocated based upon prior-year enrollments. Specific amounts, including base, are indicated in the table below:

Program	Amount
Beaver	\$46,186
Box Elder	\$18,150
Cache	15,542
Daggett	\$11,304
Davis (Davis and Weber county jails)	\$71,182
Duchesne	\$25,485
Garfield	\$17,661
Grand	\$10,000
Juab	\$10,000
Iron	\$14,727
Kane	\$26,463
Millard	\$15,379
San Juan	\$20,432
Sevier	\$12,608
South Sanpete	\$15,053
Uintah	\$37,058
Washington	\$33,309
Wasatch (Wasatch and Summit county jails)	\$27,661

Based upon enrollments, \$582,888 will be allocated to South Sanpete School District for its programs at the Central Utah Correctional Facility and \$960,262 will be allocated to Canyons School District for its programs at the Utah State Prison.

In addition, due to the fact that Salt Lake County Jail, Utah County Jail, Carbon County Jail, and Tooele County Jail are not under contract to house state offenders, they will be eligible to apply for Workforce Investment Act Part II funds based upon a competitive grant application process.

Question Two: Can education services be provided to offenders for less money? Funding for the adult corrections portion of Education Contracts was funded at the \$2,768,100 level in 2001-2002. Today, funding is \$1,984,600, a **\$783,500 reduction**. The offender population, however, has continued to grow.

Corrections Education 5-year Financial and Outcome History by Jail/Prison Site

Prisons

Canyons-South Park

<i>Program Year</i>	<i>Funded</i>	<i>Enrollees</i>	<i>Diplomas</i>	<i>GED</i>	<i>Credits</i>	<i>Hours</i>	<i>Level Gains</i>
2012-13	\$1,155,085.00	1,428	359	26	5,200.00	243,916	758
2011-12	\$1,155,085.00	1,720	338	19	5,539.25	276,215	882
2010-11	\$1,099,578.00	2,281	364	26	5,093.00	242,356	859
2009-10	\$1,123,150.00	2,270	367	15	5,064.50	238,087	877
2008-09 (Jordan)	\$1,178,657.00	2,527	363	190	4,859.50	288,380	1,105

South Sanpete - CUA

<i>Program Year</i>	<i>Funded</i>	<i>Enrollees</i>	<i>Diplomas</i>	<i>GED</i>	<i>Credits</i>	<i>Hours</i>	<i>Level Gains</i>
2012-13	\$744,339.00	978	128	4	2,115.00	280,882	527
2011-12	\$744,339.00	841	112	7	2,246.00	226,255	462
2010-11	\$779,846.00	1,036	108	16	1,460.00	209,682	355
2009-10	\$759,529.00	960	183	12	1,977.25	292,091	449
2008-09	\$759,529.00	1,046	106	35	1,465.25	264,156	397

Jails

Beaver

<i>Program Year</i>	<i>Funded</i>	<i>Enrollees</i>	<i>Diplomas</i>	<i>GED</i>	<i>Credits</i>	<i>Hours</i>	<i>Level Gains</i>
2012-13	\$25,873.00	222	128		1,510.00	20,611	207
2011-12	\$25,873.00	204	105	18	1,269.50	19,557	218
2010-11	\$19,676.00	223	119	28	1,299.00	21,654	263
2009-10	\$17,706.00	238	121	31	1,178.00	23,078	245
2008-09	\$19,673.00	300	180	48	1,471.00	28,271	198

Box Elder

<i>Program Year</i>	<i>Funded</i>	<i>Enrollees</i>	<i>Diplomas</i>	<i>GED</i>	<i>Credits</i>	<i>Hours</i>	<i>Level Gains</i>
2012-13	\$17,000.00	50	-	6	87.00	4,691	72
2011-12	\$20,833.00	56	20	7	236.50	5,204	53
2010-11	\$14,636.00	71	13	12	158.00	5,157	65
2009-10	\$14,636.00	67	25	10	263.25	5,463	40
2008-09	\$16,262.00	82	36	6	362.50	8,620	51

Cache

Program Year	Funded	Enrollees	Diplomas	GED	Credits	Hours	Level Gains
2012-13	\$20,000.00	34	-	17	-	1,476	8
2011-12	\$20,000.00	39	-	13	-	1,589	8
2010-11	\$26,000.00	35	-	10	-	2,426	3
2009-10	\$26,350.00	24	-	15	-	1,024	-
2008-09	\$19,253.00	62	10	18	38.00	2,716	12

Carbon

Program Year	Funded	Enrollees	Diplomas	GED	Credits	Hours	Level Gains
2012-13	\$17,000.00	44	10	-	71.00	1,977	9
2011-12	\$17,000.00	53	12	2	82.50	2,196	21
2010-11	\$15,000.00	67	6	-	48.00	1,514	10
2009-10	\$17,836.00	30	2	1	9.50	490	1
2008-09	\$10,000.00	14	1	1	6.75	201	-

Daggett

Program Year	Funded	Enrollees	Diplomas	GED	Credits	Hours	Level Gains
2012-13	\$0.00	8	-	-	9.00	454	6
2011-12	\$0.00	12	1	-	11.25	845	3
2010-11	\$0.00	17	-	-	8.00	754	5
2009-10	\$0.00	17	7	-	88.75	1,340	4
2008-09	\$0.00	22	-	-	11.75	988	-

Jail expenses covered by the Adult Education Allocation to the district program.

Davis

Program Year	Funded	Enrollees	Diplomas	GED	Credits	Hours	Level Gains
2012-13	\$61,500.00	221	93	-	1,906.00	11,031	97
2011-12	\$54,978.00	235	78	-	1,469.50	12,582	116
2010-11	\$69,597.00	268	59	-	114.00	10,891	66
2009-10	\$43,319.00	333	68	-	1,158.75	13,688	100
2008-09	\$45,247.00	412	78	1	152.80	16,765	63

Program Year 2010-11 forward-funded both Davis and Weber programs in the Weber County Jail through Davis School District.

Weber

Program Year	Funded	Enrollees	Diplomas	GED	Credits	Hours	Level Gains
2012-13	\$0.00	93	35	-	542.00	3,552	32
2011-12	\$0.00	79	8	-	240.75	3,037	12
2010-11	\$0.00	90	10	-	239.00	2,997	14
2009-10	\$23,961.00	374	49	1	629.50	13,655	65
2008-09	\$29,509.00	488	57	13	658.50	20,347	110

Ogden discontinued program in Weber County Jail and Davis School District picked up the program. Outcomes credited to Davis.

Duchesne

<i>Program Year</i>	<i>Funded</i>	<i>Enrollees</i>	<i>Diplomas</i>	<i>GED</i>	<i>Credits</i>	<i>Hours</i>	<i>Level Gains</i>
2012-13	\$0.00	95	78	-	1,176.00	12,773	161
2011-12	\$0.00	54	19	-	410.50	11,932	36
2010-11	\$0.00	80	44	1	852.00	14,013	93
2009-10	\$0.00	50	21	1	213.00	7,409	54
2008-09	\$0.00	50	18	-	241.50	6,399	28

Jail expenses covered by the Adult Education Allocation to the district program.

Garfield

<i>Program Year</i>	<i>Funded</i>	<i>Enrollees</i>	<i>Diplomas</i>	<i>GED</i>	<i>Credits</i>	<i>Hours</i>	<i>Level Gains</i>
2012-13	\$17,000.00	47	10	-	82.00	6,585	18
2011-12	\$17,000.00	64	5	-	27.00	9,771	27
2010-11	\$15,000.00	83	7	-	71.00	1,161	37
2009-10	\$9,549.00	87	4	-	69.75	11,362	45
2008-09	\$14,921.00	74	7	2	75.25	14,946	40

Grand

<i>Program Year</i>	<i>Funded</i>	<i>Enrollees</i>	<i>Diplomas</i>	<i>GED</i>	<i>Credits</i>	<i>Hours</i>	<i>Level Gains</i>
2012-13	\$0.00	-	-	-	-	-	-
2011-12	\$0.00	-	-	-	-	-	-
2010-11	\$0.00	-	-	-	-	-	-
2009-10	\$0.00	-	-	-	-	-	-
2008-09	\$0.00	-	-	-	-	-	-

Granite

<i>Program Year</i>	<i>Funded</i>	<i>Enrollees</i>	<i>Diplomas</i>	<i>GED</i>	<i>Credits</i>	<i>Hours</i>	<i>Level Gains</i>
2012-13	\$51,058.00	388	5	53	45.00	8,995	82
2011-12	\$50,775.00	454	3	69	27.00	10,515	27
2010-11	\$44,578.00	1,117	63	48	964.00	22,620	60
2009-10	\$40,722.00	1,197	100	62	1,355.75	24,948	97
2008-09	\$45,247.00	1,291	91	118	1,150.50	37,606	179

Iron

<i>Program Year</i>	<i>Funded</i>	<i>Enrollees</i>	<i>Diplomas</i>	<i>GED</i>	<i>Credits</i>	<i>Hours</i>	<i>Level Gains</i>
2012-13	\$20,000.00	29	2	7	4.00	886	5
2011-12	\$20,000.00	27	1	6	29.00	1,035	4
2010-11	\$22,000.00	44	-	10	17.00	987	7
2009-10	\$23,000.00	31	4	6	26.00	1,203	7
2008-09	\$27,000.00	52	7	8	48.25	1,647	13

Kane

Program Year	Funded	Enrollees	Diplomas	GED	Credits	Hours	Level Gains
2012-13	\$20,000.00	101	8	-	111.00	13,959	75
2011-12	\$0.00	66	4	-	31.00	6,748	46
2010-11	\$0.00	23	2	-	6.00	769	9
2009-10	\$0.00	21	2	-	25.00	831	4
2008-09	\$0.00	19	1	-	11.75	371	1

Jail expenses covered by the Adult Education Allocation to the district program.

Millard

Program Year	Funded	Enrollees	Diplomas	GED	Credits	Hours	Level Gains
2012-13	\$17,000.00	33	4	1	57.00	2,161	-
2011-12	\$17,000.00	48	13	2	151.50	4,506	-
2010-11	\$17,000.00	132	16	6	151.00	6,242	6
2009-10	\$13,911.00	180	14	14	99.00	6,136	3
2008-09	\$14,250.00	156	21	13	223.25	6,893	-

Nebo

Program Year	Funded	Enrollees	Diplomas	GED	Credits	Hours	Level Gains
2012-13	\$22,500.00	272	30	115	88.00	6,711	13
2011-12	\$21,077.00	293	11	118	59.25	6,424	6
2010-11	\$25,000.00	326	5	132	18.00	6,457	9
2009-10	\$19,801.00	306	6	140	4.25	4,919	5
2008-09	\$22,001.00	385	20	117	17.50	5,503	2

San Juan

Program Year	Funded	Enrollees	Diplomas	GED	Credits	Hours	Level Gains
2012-13	\$17,000.00	64	5	-	41.00	13,513	68
2011-12	\$10,000.00	116	3	-	64.50	29,536	100
2010-11	\$10,000.00	91	1	-	13.00	36,859	64
2009-10	\$7,082.00	55	10	3	61.50	13,963	44
2008-09	\$7,869.00	44	3	-	64.50	13,930	51

Sevier

Program Year	Funded	Enrollees	Diplomas	GED	Credits	Hours	Level Gains
2012-13	\$0.00	16	3	-	42.00	1,907	9
2011-12	\$0.00	15	1	-	8.00	811	4
2010-11	\$0.00	17	3	-	45.00	2,741	18
2009-10	\$0.00	-	-	-	-	-	-
2008-09	\$0.00	16	-	1	38.50	2,476	4

Jail expenses covered by the Adult Education Allocation to the district program.

South Sanpete

<i>Program Year</i>	<i>Funded</i>	<i>Enrollees</i>	<i>Diplomas</i>	<i>GED</i>	<i>Credits</i>	<i>Hours</i>	<i>Level Gains</i>
2012-13	\$0.00	31	2	-	20.00	1,408	1
2011-12	\$0.00	30	5	-	27.00	2,383	7
2010-11	\$0.00	44	6	7	84.00	4,679	9
2009-10	\$0.00	19	6	2	36.25	2,348	5
2008-09	\$0.00						

Tooele

<i>Program Year</i>	<i>Funded</i>	<i>Enrollees</i>	<i>Diplomas</i>	<i>GED</i>	<i>Credits</i>	<i>Hours</i>	<i>Level Gains</i>
2012-13	\$10,000.00	24	1	-	19.00	543	3
2011-12	\$11,877.00	8	1	-	10.00	189	1
2010-11	\$18,000.00	47	4	-	64.00	895	3
2009-10	\$17,706.00	121	15	1	128.50	2,769	25
2008-09	\$19,673.00	111	10	-	90.00	2,433	11

Uintah

<i>Program Year</i>	<i>Funded</i>	<i>Enrollees</i>	<i>Diplomas</i>	<i>GED</i>	<i>Credits</i>	<i>Hours</i>	<i>Level Gains</i>
2012-13	\$16,932.00	166	8	-	214.00	13,634	48
2011-12	\$16,932.00	131	11	2	171.50	13,142	46
2010-11	\$10,735.00	203	6	1	115.00	15,666	62
2009-10	\$10,735.00	160	8	1	94.50	9,368	54
2008-09	\$11,928.00	179	2	9	51.00	22,137	25

Wasatch/Summit -

<i>Program Year</i>	<i>Funded</i>	<i>Enrollees</i>	<i>Diplomas</i>	<i>GED</i>	<i>Credits</i>	<i>Hours</i>	<i>Level Gains</i>
2012-13	\$13,619.00	47	13	3	96.00	1,540	9
2011-12	\$0.00	63	13	2	192.25	3,758	25
2010-11	\$0.00	70	9	1	127.00	3,260	32
2009-10	\$0.00	84	7	8	79.25	3,913	16
2008-09	\$0.00	91	12	8	112.00	4,211	26

Managed by Wasatch. Jail expenses covered by the Adult Education Allocation to the district program.

Washington

<i>Program Year</i>	<i>Funded</i>	<i>Enrollees</i>	<i>Diplomas</i>	<i>GED</i>	<i>Credits</i>	<i>Hours</i>	<i>Level Gains</i>
2012-13	\$27,801.00	143	10	21	86	10,602	142
2011-12	\$26,197.00	107	11	29	59	9,147	106
2010-11	\$20,000.00	151	8	32	57	8,168	94
2009-10	\$17,706.00	134	6	15	19	5,629	53
2008-09	\$19,673.00	143	16	28	125	6,466	42